

Two Years Later: Justice and Mental Health Collaboration

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BUREAU OF JUSTICE ASSISTANCE
JUSTICE AND MENTAL HEALTH
COLLABORATIVE PROGRAM
Travis County, Texas

Phase I Strategic Plan

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Origin of Current Work

- In 2011, Travis County Criminal Justice Planning awarded a Justice and Mental Health Collaboration Grant from the U.S. Department of Justice
- 2011-2012 working group conducted multiple analyses and conducted planning meetings
- Develop seamless continuum of care for individuals living with mental illness and addiction who become incarcerated
- Behavioral Health Advisory Committee

Original Target Population Analysis

CJP Planning Grant Target Population Definition

- Booked in the Travis County Jail during calendar year 2011.
- Has a state-defined priority population mental health disorder.
- Has a co-occurring substance use disorder.
- A total of 652 individuals met this criteria in 2011, according to the Travis County Sheriff's Office
- The target population in 2011 is 24 percent female and 76 percent male.

Target Population Analysis (n =652 people)

- **Three-Year Booking History for 2009, 2010, 2011**
- **Also matched 652 against the following agencies' data:**
 - Downtown Austin Community Court
 - Ending Community Homeless Coalition
 - Integrated Care Collaboration

How do these 652 people compare to the people booked in jail during 2011 and 2012?

Travis County Sheriff - Annual Reports 2011-2012

- 2011 Annual Report: 3,925 inmates seen by psychiatric provider (out of 31,000 inmates screened)
- 2012 Annual Report: 4,798 inmates seen by psychiatric provider (out of 30,732 inmates screened)

What did we do with the 652 Person Cohort?

- We wanted to see what happened to these 652 people
- We analyzed the 652 people:
 - new offense jail bookings
 - two-year follow-up period

How many of the 652 Cohort were booked again?

- 311 people (48%) had 1+ new offense booking (1,157 bookings)
- Of 311, 55 people had 6+ new offense bookings (615 bookings)
- **A small group of individuals offended at a high rate during the two-year follow-up**

What about the 55 people with 6+ new bookings

- We decided to focus on these 55 people because they are responsible for the most bookings of the 652**
- These 55 people (8%) account for 615 (53%) of the new bookings (1,157 total bookings)**

Jail Bookings Analysis:

Information about the new jail bookings

Information about the new jail bookings

Booking Offense Degree (n = 615 offenses)

Offense	#	%
- Felony	63	10%
- Misdemeanor	552	90%
Total	615	100%

- Most New Bookings are Misdemeanors

What are the most frequent kinds of offenses?

Highest Offense Categories (n = 615 offenses)

Offense Categories	#	%
- Public Intoxication	110	18%
- Public Intoxication Enhanced	216	35%
- Criminal Trespass	100	16%

- The majority of New Bookings are for Public Intoxication and Criminal Trespass

How long do these people stay in jail for these new offenses?

Highest Jail Bed Day Categories (n = 615 offenses)

Jail Bed Days	#	%
- 3 days or less	159	26%
- 4-31 days	383	62%
- 32-61 days	31	5%

- People booked in jail may have other factors that impact their length of stay beyond the original offense

Person Analysis:

55 people with 6+ new bookings (615 bookings)

55 people with 6+ new bookings (615 bookings)

Sex (n = 55 people)

Sex	#	%
- Female	3	5%
- Male	52	95%
Total	55	100%

- Most of the 55 people are male

Race-Ethnicity

Race-Ethnicity (n = 55 people)

Race-Ethnicity	#	%
- African-American	20	36%
- Latino	10	18%
- White	25	45%
Total	55	100%

What are the age ranges of the 55?

Age at TRAG Assessment during Calendar Year 2011 (n = 55 people)

Age Range	#	%
- 17-21 years	2	4%
- 22-25 years	5	9%
- 26-30 years	10	18%
- 31-40 years	11	20%
- 41-50 years	17	31%
- 51+ years	10	18%
Total	55	100%

- Most of the 55 people are older (31+ years)

How many on Justice Reinvestment Initiative List?

JRI Housing List (n = 55 people)

On JRI List	#	%
- Yes	8	15%
- No	47	85%
Total	55	100%

How many had spent time on probation?

On Probation: September 2005 - February 2013 (n = 55 people)

Probation	#	%
- Yes	18	33%
- No	37	67%
Total	55	100%

What were the TRAG Scores?

TRAG Assessment Scores during Calendar Year 2011 (n = 55 people)

TRAG Scores	#	%
- High-Need	26	47%
- Moderate High Need	9	16%
- Moderate Need	9	16%
- Low Need	3	5%
- Not Clustered	8	15%
Total	55	100%

What were their Psychiatric Diagnoses?

Psychiatric Diagnosis during Calendar Year 2011 (n = 55 people)

Diagnosis	#	%
- Bipolar	27	49%
- Major Depression	12	22%
- Psychotic Disorder -NOS	1	2%
- Schizoaffective	9	16%
- Schizophrenia	6	11%
Total	55	100%

What have other counties done to work with similar populations (individuals living with mental illness and addiction)?

Mental Health Diversion Programs

Top Six Urban Counties in Texas

January 2014

County	Mental Health Docket	Mental Health Court	Crisis Hot Line	Crisis Team	Mental Health Case Mgt.	Community Court	Sobriety Center	Not Guilty By Reason of Insanity Court	Veterans Court
Bexar County		X	X	X	X	X	X	X	X
Dallas County		X	X	X	X				X
El Paso County	X		X		X			X	X
Harris County		X	X	X	X	X	X	X	X
Tarrant County	X		X		X	X			X
Travis County	X		X	X	X	X			X

Harris County

- Senate Bill 1185 was passed in 83rd Legislative Session and mandates creation of a mental health jail diversion pilot program.
- Four (4) year pilot program is under County Judge's management pilot must reduce recidivism, frequency of arrests and incarceration among persons with mental illness in Harris County.
- Funded at \$10 million a year per legislative fiscal note.
- 920 individuals identified with high utilization of mental health services.
- Will coordinate with existing Sobriety Center.

Harris County (Continued)

Pilot project must include the following elements:

- Establish clear criteria for caseload.
- Low caseload management - will serve not less than 500 nor more than 600 individuals cumulatively each year .
- Pilot must provide: multilevel residential services, easy access to integrated health, mental health and chemical dependency services, benefit acquisition services and multiple rehabilitation services.
- Pilot must have mandatory input from and coordination of services with providers of law enforcement and mental health services.
- Requires mandatory partnership with Department of State Health Services (DSHS).

Harris County (Continued)

Pilot project must include the following elements:

- DSHS will complete one report during life of pilot and report directly to the State Legislature not later than December 2016. Report must include recommendations for determination of potential statewide implementation.
- New director hired November 2013, currently completing action plan and next steps. Contract with DSHS completed.
- No assessment currently used, however, one is being developed, including criminogenic factors.
- Services will be contracted.

Tarrant County

- Jail Mental Health Services Program provides mental health to county jail inmates. Program serves as a liaison with the courts that can dismiss criminal cases when the offense is directly related to a mental illness.
- Administered and funded by MHMR of Tarrant County.
- Program provides treatment to 9,000 Tarrant County jail inmates annually.
- Operates on a \$2.1 million dollar budget.
- Daily, treats approximately 500 inmates.

Tarrant County (Continued)

- Program serves as liaison with the courts.
- Mental Health Law Liaison Program is funded by Tarrant County and cities through federal grant funds.
- It provides training for police officers on how to respond to persons with mental health problems and has a 24/7 hotline to receive calls from local law enforcement agencies regarding response options available to officers who are on the scene with individuals who have mental health issues.
- 2% or 59 of the 2,600 calls annually result in incarceration. Approximately 169 persons per month are diverted from incarceration.